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Executive Secretary

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United States Department of State

Washington, D.C. 20520

UNCLASSIFIED

Executive Registry

84- 934/3

THE SECRETARY
BEFORE THE
HOUSE JUDICIARY SUB-COMMITTEE ON
IMMIGRATION, REFUGEES AND INTERNATIONAL LAW
and
SENATE JUDICIARY SUB-COMMITTEE ON
IMMIGRATION AND REFUGEE POLICY
Tuesday, September 11, 1984

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UNCLASSIFIED



United States Department of State

Washington, D. C. 20520

SEP 7 1984

BRIEFING MEMORANDUM
S/S

TO: The Secretary

FROM: H - W. Tapley Bennett, Jr. *WTB/fn*

SUBJECT: Refugee Consultations for FY-85

SETTING

You have agreed to appear before the House and Senate Judiciary Committees September 11 for the annual refugee consultations as required by the Refugee Act of 1980. Your participation fulfills the statutory requirement for a cabinet-level official to participate in the Executive/Congressional consultations to determine the annual refugee admissions for FY-85. Ambassador-at-Large and Special Coordinator for Refugee Affairs Eugene H. Douglas, Director of Refugee Programs James N. Purcell, INS Commissioner Alan Nelson and Director of the Office of Refugee Resettlement Phillip Hawks of HHS will accompany you.

BACKGROUND

Under the Refugee Act of 1980, the annual "consultation" process was established to provide a method of agreeing on annual refugee admissions without Congressional legislation. It allows the Administration flexibility in determining refugee ceilings based on a Congressional/Executive meeting of the minds. The Judiciary Committees have long considered foreign policy the primary focus of the refugee question. For the last three years, the Attorney General represented the Administration. Senator Simpson is particularly pleased that you will appear this year.

On the House side, you will meet with a "consultation group" comprised of the Chairman and ranking member of the full Judiciary Committee -- Rodino and Hamilton Fish -- and the Chairman and ranking member of the House Judiciary Subcommittee on Immigration and Refugee Policy -- Mazzoli and Lungren. In the Senate, you will meet with the entire Subcommittee on Immigration and Refugee Policy.

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You will address the House consultation panel in closed session from 9-10:00 a.m. and proceed to the Senate where you will appear in open session from 10:15-11:15 a.m. Both sessions are expected to focus on high level, overview-type policy issues. However, questions and answers have been prepared based on inquiries of the key Members during the last year.

After the Chairmen's opening remarks, you will be expected to make a brief presentation on the worldwide refugee admissions for FY-85. The balance of the time will be used in an exchange with the Members on a question and answer basis. In addition to FY-85 refugee admissions, you might expect a general dialogue on the immigration reform legislation whose prime sponsors are Senator Simpson and Congressman Mazzoli. Simpson and Mazzoli are both extremely knowledgeable in the area of refugee and immigration affairs, and are understandably disappointed that their monumental effort to move immigration reform legislation thus far appears, if not dead, at least stalled in the short term. Members are not expected to move into unrelated areas except in the most general terms. They are grateful for your participation and should be cooperative rather than combative in this year's session.

SCENARIO

Your car will depart at 8:45 a.m. from the basement. Gene Douglas, Jim Purcell and I will accompany you. The closed House session will begin at 9:00 a.m. in Rayburn 2237. Chairman Rodino, Ranking Minority Member Ham Fish, Immigration Subcommittee Chairman Mazzoli and Ranking Subcommittee Minority Member Lungren will be seated on one side of a square table. You will be seated on the other side with Gene Douglas and Jim Purcell on your right and INS Commissioner Alan Nelson and HHS Office of Refugee Resettlement Director Phillip Hawkes on your left. Q's and A's will follow your short statement. If time permits, Gene Douglas will also read a short statement. (Ed Derwinski will be the principal Administration witness at an open House Judiciary Committee hearing scheduled immediately thereafter. Jim Purcell will remain behind with him. Robert Funseth, Deputy RP Director, will go with you to the Senate side.)

At 10:00 a.m. you will proceed to Dirksen 124 for the open Senate hearing, scheduled to begin at 10:15. There, you will sit alone at the table. Q and A's will again follow your short statement, and the session will end no later than 11:15 a.m.

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Attachments:

- Tab 1 - House Bios
- Tab 2 - Senate Bios
- Tab 3 - Members' Interests
- Tab 4 - Correspondence Check

TSB
Drafted:H:LHunt:jvm
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Clearances:

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RP:RFunseth *TSB*
H:LHoppe *TSB*
H:EFox *TSB*
C:JClunan *TSB*